KOGARAH CITY COUNCIL
LOCAL PARKS & RESERVES
GENERIC PLAN OF MANAGEMENT

ADOPTED 22 NOVEMBER 2010
# INDEX

## EXECUTIVE SUMMARY

1

## INTRODUCTION

4

**WHAT IS A PLAN OF MANAGEMENT?**
4

**PREPARING A PLAN OF MANAGEMENT**
  - Community Land
  - Crown Land
  - Legislative Compliance
4

**PRINCIPAL OBJECTIVES OF THIS GENERIC PLAN OF MANAGEMENT**
5

**WHAT IS A PUBLIC PARK OR RESERVE?**
6

**TYPES OF PARKS INCLUDED IN THE GENERIC PLAN OF MANAGEMENT?**
8

**WHAT RESERVES ARE THE SUBJECT OF THIS PLAN OF MANAGEMENT?**
  - Anglo Square, Carlton
9

## GOVERNANCE

11

**WHAT GOVERS THE USE & MANAGEMENT OF PARKS & RESERVES?**
11
  - Community Land Classification
11
  - Community Land Categorisation
    - General Community Use
    - Park
    - Cultural Significance
    - Natural Area – Bushland
    - Natural Area – Foreshore
    - Natural Area – Watercourse
12
  - Planning for a Changing Community
12
  - Note
14

**CROWN RESERVES**
17
  - Crown Land Reserve Trust Management
17
  - Objectives and Principles of Crown Land Management
19
  - Vision Statement & Values
20
  - Vision Statement
21
  - Value Statement
21
  - Case Law
22

**SYDNEY WATER CORPORATION LAND**
23

**LEASING & LICENSING**
24
  - Categorising Land for Existing & Future Community Facilities
24
  - Proposed Lease & Licence Sites
    - Hogben Park, Kogarah
    - Empress Reserve, Hurstville Grove
    - Joffre Street Reserve, South Hurstville
    - Meade Park, Allawah
25
26
27
28
P J Ferry Reserve, Allawah 29
Taunton Street Reserve, Blakehurst 30
Church Street Reserve, Blakehurst 31
Terry Street Reserve & Prairievale Reserve, South Hurstville 32
McRae’s Reserve, Penshurst 33

PRINCIPALS OF LEASING & LICENSING COMMUNITY LAND 34

LEASING & LICENSING CROWN RESERVE LAND 38
Reserve Trust Land 38
Proceeds Derived From Trust Crown Reserves 39

LEASING & LICENSING SYDNEY WATER CORPORATION LAND 39

PRINCIPAL GOVERNING LEGISLATION, POLICIES AND GUIDELINES 39

NATIVE TITLE 40
Native Title Act 1998 (Cwth) 40
Aboriginal Land Rights Act 1983 (NSW) 41

ENVIRONMENTAL PLANNING & ASSESSMENT ACT, 1979 41
Open Space 6(a) – Open Space (Public) Zone 42
Local Parks & Reserves Planning Zone Anomalies 42
Environmental Protection 7(a) – Environmental Protection (Waterways) Zone 43
Who Can Make a Development Application for the use of Public Land? 43
Assessment Criteria Kogarah Local Environmental Plan 44

STATE ENVIRONMENTAL PLANNING POLICY (INFRASTRUCTURE) 2007 45
Development Permitted Without Consent 45
Exempt Development 46

STATE ENVIRONMENTAL PLANNING POLICY (EXEMPT & COMPLYING DEVELOPMENT) 2008 46
Exempt Development 47
Complying Development 47

HERITAGE CONSERVATION 48
Connells Point Reserve 48
Hogben Park 48
McRae’s Reserve 49
Aboriginal Heritage 50

DIVIDING FENCES ACT, 1991 50

COMPANION ANIMALS ACT, 1998 51

RELEVANT COUNCIL POLICIES 52
Kogarah Open Space Policy 52
Youth Recreational Facilities Policy 52
Public Art & Design Policy 53
Procurement Policy 53
Need for a Playground Policy 54
<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>MANAGEMENT INITIATIVES</td>
<td>55</td>
</tr>
<tr>
<td>Asset Management</td>
<td>55</td>
</tr>
<tr>
<td>Risk Management</td>
<td>55</td>
</tr>
<tr>
<td>Park Asset Service Levels</td>
<td>55</td>
</tr>
<tr>
<td>Parks &amp; Reserves General</td>
<td>56</td>
</tr>
<tr>
<td>Playgrounds</td>
<td>56</td>
</tr>
<tr>
<td>Public Trees</td>
<td>57</td>
</tr>
<tr>
<td>Natural Resource Management</td>
<td>57</td>
</tr>
<tr>
<td>GOVERNANCE POLICIES, STRATEGIES &amp; ACTIONS</td>
<td>59</td>
</tr>
<tr>
<td>Proposed Playground Policy</td>
<td>59</td>
</tr>
<tr>
<td>GOVERNANCE POLICIES, STRATEGIES &amp; ACTIONS</td>
<td>63</td>
</tr>
<tr>
<td>SOCIAL</td>
<td>66</td>
</tr>
<tr>
<td>DEMOGRAPHIC &amp; SOCIO-ECONOMIC ANALYSIS OF THE KOGARAH LGA</td>
<td>70</td>
</tr>
<tr>
<td>Population</td>
<td>70</td>
</tr>
<tr>
<td>Place of Birth</td>
<td>70</td>
</tr>
<tr>
<td>Age Structure</td>
<td>70</td>
</tr>
<tr>
<td>Housing &amp; Family Types</td>
<td>71</td>
</tr>
<tr>
<td>Socio-Economic Disadvantaged</td>
<td>72</td>
</tr>
<tr>
<td>SOCIAL ISSUES RELEVANT TO PARKS &amp; RECREATION</td>
<td>72</td>
</tr>
<tr>
<td>Parks &amp; Recreation Needs</td>
<td>72</td>
</tr>
<tr>
<td>Challenges &amp; Implications</td>
<td>73</td>
</tr>
<tr>
<td>DISTRIBUTION OF LOCAL PARKS WITHIN THE KOGARAH LGA</td>
<td>73</td>
</tr>
<tr>
<td>ASSESSING OPEN SPACE POTENTIAL &amp; NEEDS</td>
<td>73</td>
</tr>
<tr>
<td>DISTRIBUTION &amp; ASSESSMENT OF CHILDREN'S PLAYGROUNDS</td>
<td>77</td>
</tr>
<tr>
<td>DESIGNING CHILDREN’S PLAYSPACE IN LOCAL PARKS</td>
<td>79</td>
</tr>
<tr>
<td>Demographic Analysis</td>
<td>79</td>
</tr>
<tr>
<td>Stages of Children’s Play</td>
<td>79</td>
</tr>
<tr>
<td>DESIGNING SPECIFIC LOCAL PARKS ESPECIALLY FOR YOUTH</td>
<td>81</td>
</tr>
<tr>
<td>Demographic Analysis</td>
<td>81</td>
</tr>
<tr>
<td>Youth Recreation &amp; Leisure Facilities</td>
<td>81</td>
</tr>
<tr>
<td>DESIGNING FOR AN AGING POPULATION &amp; PERSONS WITH A DISABILITY</td>
<td>83</td>
</tr>
<tr>
<td>Demographic Analysis</td>
<td>83</td>
</tr>
<tr>
<td>Design Considerations</td>
<td>83</td>
</tr>
<tr>
<td>Orientation and Wayfinding</td>
<td>84</td>
</tr>
<tr>
<td>Predictability of Space &amp; Control</td>
<td>84</td>
</tr>
<tr>
<td>Spatial Preferences</td>
<td>84</td>
</tr>
<tr>
<td>Sensory Stimulation &amp; Environmental Comprehension</td>
<td>85</td>
</tr>
<tr>
<td>Safe &amp; Secure Environments</td>
<td>85</td>
</tr>
<tr>
<td>Ease of Access &amp; Transition for Physical &amp; Psychological Comfort</td>
<td>86</td>
</tr>
<tr>
<td>DISABILITY DISCRIMINATION PLAN – ACCESS AUDIT</td>
<td>86</td>
</tr>
</tbody>
</table>
DESIGNING LOCAL PARKS FOR CULTURAL DIVERSITY

Demographic Analysis
Cultural Vision & Principals
  Respect
  Equity of Access
  Commitment to Community Consultation
  Capacity Building
  Creativity and Innovation

A PLACE FOR ART, HISTORY & CULTURE

GIVING LOCAL PARKS MEANING BY NAME

SOCIAL POLICIES, STRATEGIES & ACTIONS

ENVIRONMENT

MANAGEMENT OF THE NATURAL ENVIRONMENT

ECOLOGICAL SUSTAINABLE DEVELOPMENT

BIODIVERSITY
  Green Web-Sydney
  Southern Sydney Catchment Blueprint Policy
  State Environmental Policy No.19 – Bushland in Urban Areas

LAND PORTIONS TO BE CATEGORISED NATURAL AREA – BUSHLAND
  Arrowsmith Park, Hurstville
  Church Street Reserve, Blakehurst
  Stuart Street Reserve, Blakehurst

LAND PORTIONS TO BE CATEGORISED NATURAL AREA – FORESHORE
  Kogarah Bay Foreshore Parks
    Anderson Park, Sans Souci
    Len Reynolds Reserve, Sans Souci
    Northcote Street Reserve, Sans Souci
  Oatley Bay Foreshore Parks
    Queens Road Reserve, Connell’s Point
    Connell’s Point Reserve, Connell’s Point
    Unnamed Reserves, Connell’s Point
    21A Queens Road Reserve, Connell’s Point

LAND PORTIONS TO BE CATEGORISED NATURAL AREA – WATERCOURSE
  Moore Park, Beverley Park

POSSIBLE IMPACTS OF CLIMATE CHANGE
  Temperature
  Rainfall
  Sea Level Rise
  Foreshore Recreation Assets
  Impacts on Biodiversity
  Overland Flooding of Local Parks
  Council’s Response to Climate Change